



**ROSEBURG PARKS COMMISSION AGENDA
WEDNESDAY, August 7, 2019**

WJ

**8:15 a.m. Regular Meeting City Hall Third Floor Conference Room
900 SE Douglas Avenue, Roseburg, Oregon 97470**

NOTE: IT IS UP TO EACH OF YOU AS COMMISSIONERS TO CALL 541-492-6730 AND LET STAFF KNOW BEFORE THE DAY OF THE MEETING IF YOU WILL NOT BE ATTENDING. THANK YOU.

I. CALL TO ORDER

II. ROLL CALL:

Chair: Alison Eggers
Commissioners: Kyle Bailey Leila Heislein Diana Wales
Bob Grubbs Marsha La Verne Vacant

III. APPROVAL OF MINUTES

A. July 10, 2019

IV. DISCUSSION ITEMS

A. Shade Policy Proposal

AUDIENCE PARTICIPATION – At this time, anyone wishing to address the Commission concerning items of interest not included in the agenda may do so. The person addressing the Commission shall, when recognized, give his/her name and address for the record. All remarks shall be directed to the whole Commission. The Commission reserves the right to delay any action, if required, until such time when they are fully informed on the matter.

V. INFORMATIONAL

A. Maintenance Report

VI. BUSINESS FROM THE COMMISSION

VII. NEXT MEETING DATE: September 4, 2019

VIII. ADJOURNMENT

***** AMERICANS WITH DISABILITIES ACT NOTICE *****

Please contact the Office of the City Recorder, Roseburg City Hall, 900 SE Douglas Avenue, Roseburg, OR 97470 (Phone 541-492-6700) at least 48 hours prior to the scheduled meeting time if you need an accommodation. TDD users please call Oregon Telecommunications Relay Service at 1-800-735-2900.

**CITY OF ROSEBURG
PARKS AND RECREATION COMMISSION
JULY 10, 2019**

MINUTES

CALL TO ORDER: Chair Alison Eggers called the meeting of the City of Roseburg Parks and Recreation Commission to order at 8:15 a.m. Wednesday, July 10, 2019, in the Third Floor Conference Room at City Hall.

ROLL CALL: Present: Chair Alison Eggers, Commissioners Bob Grubbs, Diana Wales, Marsha La Verne, and Leila Heislein,

Absent: Bob Walker and Kyle Bailey

Attending Staff: City Manager Pro-Tem / Public Works Director Nikki Messenger, Police Chief Gary Klopfenstein, Parks and Recreation Program Manager Kris Ammerman, and Department Technician Chanelle Rogers

Others Present: Housing First Umpqua Betsy Cunningham, Adapt/HTAG Wayne Ellsworth, Dream Center Christopher Hutton, HIV Alliance Brandy Schlacht and Renee Yandel, Douglas Public Health Network Christin Rutledge and Mackenzie Carhart, UCAN Larry Clark, City Councilor Ashley Hicks, Citizens Anjie Mecham, Kimetha Stallins, Aaron Hubbard, Jennifer Jones, Sue Hyers, Dr. Eric Soder, Ryan Finlay, Nick Campbell, and Amy Sidlo

APPROVAL OF MINUTES: Commissioner Grubbs moved to approve the minutes of the June 5, 2019 Parks and Recreation Commission meeting. Motion was seconded by Commissioner Heislein and approved with the following vote: Chair Eggers and Commissioners Grubbs, Wales, La Verne, and Heislein voted yes. No one voted no.

DISCUSSION ITEMS:

Housing First Umpqua Park & City Sanitation Proposal: Messenger stated that at the previous Parks Commission meeting, a group of interested citizens provided input regarding their request to place sanitation facilities within City parks to better accommodate those who are living outside. Messenger informed that Betsy Cunningham, Board Chair for Housing First Umpqua was present so she would let Cunningham explain what their proposal was. Betsy Cunningham informed that a small group of people got together to try and find a temporary solution to the sanitation problem along the riverbanks. The proposal from the group is to place portable toilets in various locations near where homeless people are living outside. The proposal would also provide trash services, and install sharps containers in those same locations. The group came up with 11 locations, with 9 of them being in a City Park. Although some on the list are in locations that have public restrooms, they are not open 24 hours a day, 7 days a week, which does not meet the sanitation needs of those living outside. Messenger informed that the parks and portions of the multi-use path that go through the parks are closed from dusk to dawn. Commissioner Grubbs asked where the portable toilets would be located. Cunningham said she could work with staff to determine the best locations. Commissioner La Verne questioned who would be maintaining them. Cunningham said UCAN would maintain the portable toilets and trashcans and the HIV Alliance would service the Sharps containers. Discussion ensued regarding potential vandalism. Commissioner Wales inquired if UCAN had the funding available to maintain the facilities. Cunningham said they would have to do some fundraising and possibly get some donors. Citizen Sue Hyers asked how placing the proposed sanitation items would impact park use by residents, neighboring property values, the impact on businesses in the immediate area and the impact on the Roseburg Police Department's ability to enforce existing laws and ordinances. Multiple citizens present voiced their

concerns regarding allowing the proposed facilities. Police Chief Klopfenstein said there have been times that they have found feces directly outside of the portable toilets or that they have been urinated on, so just because they are made available doesn't mean everyone will choose to use them. Commissioner Grubbs stated he didn't think he would ever be able to agree to place portable toilets in the parks. Several citizens voiced the opinion that there needed to be an approved location that the homeless can go to camp. Wayne Ellsworth, with HTAG, stated that there are currently talks regarding a possible location that would allow people to tent camp. Commission concurred that Cunningham needed to provide a new proposal with more specific information on locations, cost, and maintenance responsibilities.

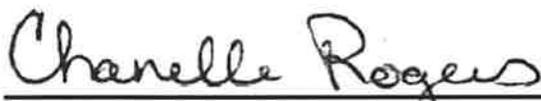
MOTION: Commissioner Grubbs moved to recommend to City Council the approval of a 3-month trial study, from implementation, of small trash receptacles throughout the City to be maintained by UCAN with priority being near sharps containers and other staff approved areas. The motion was seconded by Commissioner Wales and approved with the following vote: Chair Eggers and Commissioners Grubbs, Wales, La Verne, and Heislein voted yes. No one voted no.

AUDIENCE PARTICIPATION: During discussion

INFORMATIONAL: Ammerman informed the City had been notified they received the grant funding for the renovation of Beulah Park.

BUSINESS FROM THE COMMISSION: Eggers informed that Commissioner Walker had resigned from the commission.

ADJOURNMENT: Meeting adjourned at 10:03 a.m.



Chanelle Rogers, Public Works Department Technician



CITY OF ROSEBURG MEMORANDUM



DATE: August 7, 2019

TO: Parks & Recreation Commission

FROM: Kris W. Ammerman, Parks & Recreation Program Manager

SUBJECT: **Shade Policy Proposal**

ISSUE STATEMENT AND SUMMARY

Staff has been working with the Blue Zones Project (BZP) Umpqua to make the City safer and healthier. This collaboration has resulted in a proposed shade policy drafted by the BZP Built Environment Committee. The issue for the Commission is whether to recommend the City Council adopt the attached Shade Policy.

BACKGROUND / ANALYSIS

Skin Cancer, caused by exposure to ultraviolet radiation (UVR), is the most common cancer in the United States, according to the Center for Disease Control (CDC). Douglas County has one of the highest rates of melanoma in the state of Oregon (Anas, 2017). Shade is considered one of the most effective approaches to reduce exposure to UVR from the sun.

The City provides parks and open spaces that promote healthy outdoor activities for the residents of Roseburg. In recent years, the Parks Division has made capital improvements to many of these areas. Unfortunately, making these improvements is costly and often times it is cost prohibitive to include adequate shade in the project budget. Adopting this policy would ensure that shade is taken into consideration on future projects from conception to fruition. It would also provide opportunities to consider retrofitting existing amenities that are currently shade deficient.

This policy, if adopted would encourage staff to consider provisions for shade (both natural and artificial) in all capital improvements on public property, with an emphasis being on children's play areas. Having the shade policy in place would also strengthen the City's position when applying for certain grant funding opportunities.

FINANCIAL CONSIDERATIONS

No financial impact.

TIMING ISSUES

There is not a timing issue.

STAFF RECOMMENDATION

Staff recommends the Commission forward a recommendation to the City Council to adopt the Shade Policy.

SUGGESTED MOTION

I move to recommend the City Council adopt the proposed Shade Policy.

ATTACHMENTS Proposed Shade Policy

Shade Policy

Rationale

As part of creating a healthy and safe environment, local government has a key role to play in providing the community with public places, facilities, open spaces and services that provide protection from sun exposure.

Skin cancer, caused by exposure to ultraviolet radiation (UVR), is the most common cancer in the United States, according to the Center for Disease Control (Skin Cancer Statistics, CDC). It is also highly preventable. Douglas County has one of the highest rates of melanoma in the state of Oregon (Anas, 2017). Shade is considered one of the most effective approaches to reduce exposure to UVR from the sun. Natural shade can also mitigate the urban heat island effect, encourage physical activity and reduce energy costs. Shade trees can improve air quality and storm water management and reduce soil erosion.

Aim

The aim of the shade policy is to reduce the incidence of skin cancer in Roseburg by increasing the provision of sustainable, quality shade within the City and encouraging the sun protection practices of the community.

Shade Policy Statements

- The City aims to provide safe and attractive open spaces and facilities for the community. This includes the provision of sustainable, quality shade. The City recognizes that there are opportunities to improve the provision of shade across existing and newly developed public facilities.
- Children's play areas will be considered a high priority for shade provision.
- Quality shade provides protection from solar UV radiation at the right place at the right time. Priority areas for shade provision are places where people gather at times of peak UV, in particular between 10 am and 2 pm (American Academy of Dermatology).
- Sustainable shade solutions usually involve strategic planting of trees and other vegetation incorporated with built shade to provide sun protection during shade tree establishment. Many cities, including Roseburg, have a tree care program that manages trees along city streets and in parks. In the City of Roseburg, the Tree Ordinance and Tree Program (adopted in April 2016) recognizes the benefits of trees located within the City's right-of-way and public-way areas and the trees in Roseburg city parks and beautification areas. The program outlines the standards for planting, maintenance, and removal of Street Trees.
- Safety should also be a major consideration in the provision of either natural or built shade. The provision of shade should not create safety hazards.

Policy Actions

- Ensure that consideration of shade is incorporated into urban and open space planning and in the approval of planning permits.

- Ensure the consideration of shade when planning and approving public facilities and renovating existing infrastructure including landscape design
- Increase the provision of sustainable, quality shade at particular sites within the city including parks, playgrounds, splash pads, and athletic fields.
- Increase the provision of shade at community events.
- Encourage community members to adopt sun protection practices to reduce individual risk.
- Partner with local organizations and community leaders to increase education and awareness on sun exposure including health care, schools and local youth clubs.
- Set dates for regular review of Shade Policy.
- Consider signage at community outdoor facilities/spaces encouraging sun protection practices, including seeking shade, for individuals.

Anas, B. (2017, September 25). Oregon has a high skin cancer rate -- here's what you can do. Retrieved from <https://www.statesmanjournal.com/story/promo/2017/09/25/Oregon-has-high-skin-cancer-rate----here's-what-you-can-do/105994626/>

American Academy of Dermatology. (n.d.).Free Resources. <https://www.aad.org/public/spot-skin-cancer/free-resources>

OSCaR Data and Publications. (n.d.). Retrieved from <http://www.oregon.gov/oha/PH/DISEASES/CONDITIONS/CHRONICDISEASE/CANCER/OSCAR/Pages/pubs.aspx>

Patient education resources. (n.d.). Retrieved from <https://www.aad.org/members/patient-education>

Skin Cancer Statistics | CDC. (n.d.). Retrieved from <https://www.cdc.gov/cancer/skin/statistics/index.htm>

Parks Maintenance Report – July 2019

1. Completed core punching, sand topdressing, over seeding and fertilizer of Fir Grove Soccer fields.
2. We had a river pump failure at Stewart Park. We plumbed in backup pump temporarily until we can get a replacement.
3. Prep work for 6" irrigation water main reroute around Legion Field.
4. Special thanks to LDS Church volunteer group, they spread playground chips, bark, etc. at Stewart Park.
5. Special thanks to Outward Bound volunteer group, they spread playground chips, cleaned dugouts, etc. at Sunshine Park.
6. Fertilized Stewart Park, Sunshine Park, and Gaddis Park ball fields.